

## Health Equity Update from CMS Office of Minority Health

#### September 25, 2023

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Meagan Khau Data Analytics & Research Group CMS Office of Minority Health



## CMS OMH Overview



### **CMS Office of Minority Health**

#### The Centers for Medicare & Medicaid Services (CMS) is the

largest provider of health insurance in the United States, responsible for ensuring that more than 170 million individuals supported by CMS programs (Medicare, Medicaid, Children's Health Insurance Program, and the Health Insurance Marketplaces) are able to get the care and health coverage they need and deserve.

#### The Centers for Medicare & Medicaid Services Office of Minority Health (CMS OMH) is one of eight offices of minority health within the U.S. Department of Health and Human Services. CMS OMH works with local and federal partners to eliminate health disparities while improving the health of all minority populations, racial and ethnic communities, people with limited English proficiency, lesbian, gay, bisexual, transgender, and queer (LGBTQ+) persons; persons with disabilities; persons who live in rural areas; and persons otherwise adversely affected by persistent poverty or inequality.











Agency for Healthcare Research and Quality







#### CMS Framework for Health Equity & The Path Forward: Improving Data to Advance Health Equity Solutions



### CMS Framework for Health Equity: 5 Priority Areas



Priority 1: Expand the Collection, Reporting, and Analysis of Standardized Data

Priority 2: Assess Causes of Disparities Within CMS Programs, and Address Inequities in Policies and Operations to Close Gaps

Priority 3: Build Capacity of Health Care Organizations and the Workforce to Reduce Health and Health Care Disparities

Priority 4: Advance Language Access, Health Literacy, and the Provision of Culturally Tailored Services



Priority 5: Increase All Forms of Accessibility to Health Care Services & Coverage

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### CMS Framework for Advancing Health Care in Rural, Tribal, and Geographically Isolated Communities



Priority 1: Apply a Community-Informed Geographic Lens to CMS Programs and Policies



Priority 2: Increase Collection and Use of Standardized Data to Improve Health Care for Rural, Tribal, and Geographically Isolated Communities



Priority 3: Strengthen and Support Health Care Professionals in Rural, Tribal, and Geographically Isolated Communities



Priority 4: Optimize Medical and Communication Technology for Rural, Tribal, and Geographically Isolated Communities



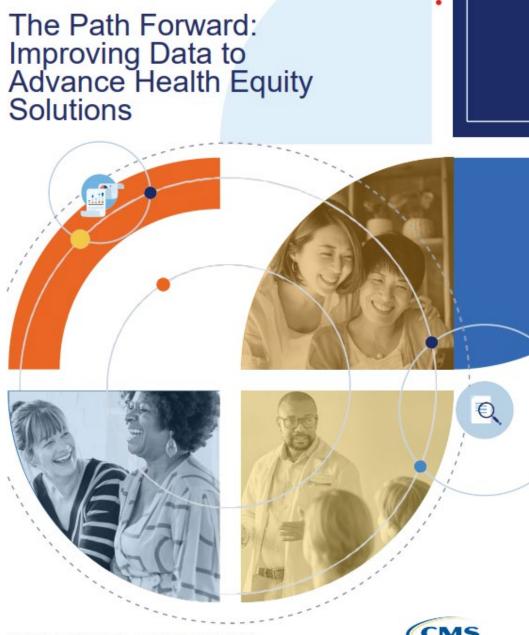
Priority 5: Expand Access to Comprehensive Health Care Coverage, Benefits, and Services and Supports for Individuals in Rural, Tribal, and Geographically Isolated Communities



Priority 6: Drive Innovation and Value-Based Care in Rural, Tribal, and Geographically Isolated Communities

#### **OMH's Data White Paper**

- Describes the current state of health equity data collection and consolidation across CMS programs
- Details progress to date
- Defines CMS' future actions to continue the improvement of health equity data and achieve a future vision of health equity data at CMS





Paid for by the U.S. Department of Health and Human Services.



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Sociodemographic and social determinants/drivers of health (SDOH) health equity data can help drive quality improvement and improve program/policy evaluation



Despite progress, there are gaps in the availability, completeness, and quality of health equity data remain across CMS programs



CMS is committed to improving the quality, accuracy, and completeness of data that can enable improvements in health equity



Efforts to address these health equity-related data issues are already underway and will be prioritized

### Completeness, Quality and Accuracy Issues in Enrollee Sociodemographic Data Collection

Sociodemographic Data Type*	Fee-for-Service Medicare**	Medicare Advantage***	Medicaid and CHIP†	Marketplace®‡	
Sex	•	•	•	•	
Geography	♦	$\diamond$	0	$\diamond$	
Language	0	0	0	0	
Disability Status	0	0	0	0	
Income	♦	$\diamond$	$\diamond$	♦	
Race/Ethnicity	0	0	0	•	
Sexual Orientation and Gender Identity	-	-	-	-	
<ul> <li>Key:</li> <li>● Collected aligned to 2011 HHS s</li> <li>◊ Collected with no major issues, r</li> </ul>		<ul> <li>Collected with stand</li> <li>Not collected</li> </ul>	ards and/or comple	teness issue(s)	
<ul> <li>* The data elements included in this table are the encompass all data elements that could be coll</li> <li>** Data received from SSA and collected via su</li> <li>*** Data collected from Medicare Part C/D enror</li> <li>Fee-for-Service Medicare.</li> <li>† Data reported from states in the Transformed</li> <li>‡ Data collected from the Marketplace program</li> <li>Exchanges, this table shows data collected on</li> </ul>	ected or improved. <sup>1,3</sup> This table or rveys detailed in the sections be ollment form and various surveys Medicaid Statistical Information is using Healthcare.gov platform	loes not reflect quality and con low. detailed in the sections below, System (T-MSIS). . Because CMS does not close	npleteness issues in all ca , supplemented as needeo	ses. I with SSA data from	

## Health Equity Data: Progress to Date



# Office of Management and Budget's Revision to the Statistical Standards on Race and Ethnicity

- The Office of the Chief Statistician of the United States took a key step forward in its formal process to revise Office of Management and Budget's (OMB's) statistical standards for collecting and reporting race and ethnicity data across Federal agencies by releasing a set of initial proposals in a <u>Federal Register</u> <u>Notice</u>.
- These were initial proposals developed by an Interagency Technical Working Group – they are not the final recommendations from the Working Group to OMB, and they do not represent the positions of OMB or the agencies participating on the Working Group.
- Comments were due April 27th and more than 20,000 comments were submitted.
- OMB provided that they will release the new standards by Summer 2024.

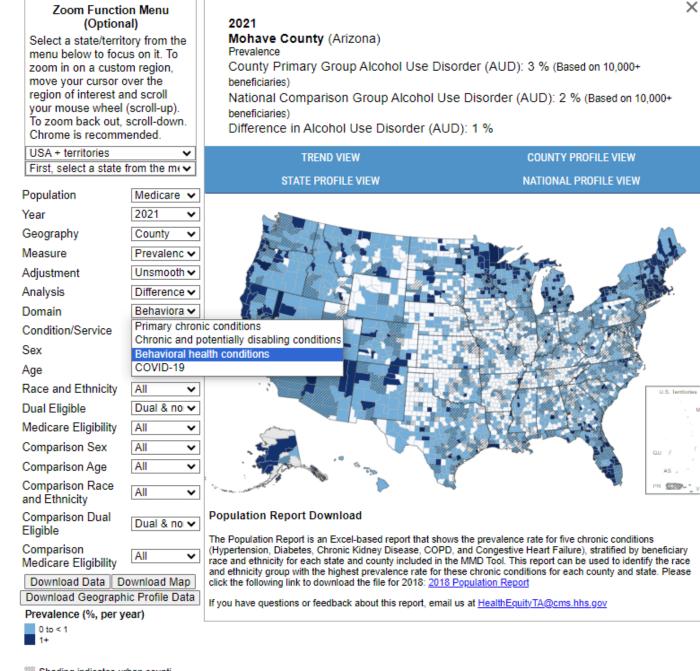


### Race & Ethnicity Data Collection at Disaggregated Level

- CMMI Models Started January 1, 2023 All CMMI model participants will be required to report race and ethnicity data at the USCDI standards
- Post-Acute Care Settings Data Collection at the 2011 HHS Data Standards
  - —October 2022 Started to collect race and ethnicity data in long term care and inpatient rehabilitation facilities.
  - –January 2023 Started to collect race and ethnicity data in home health agencies.
  - -October 2023 Will collect race and ethnicity data in skilled nursing facilities.

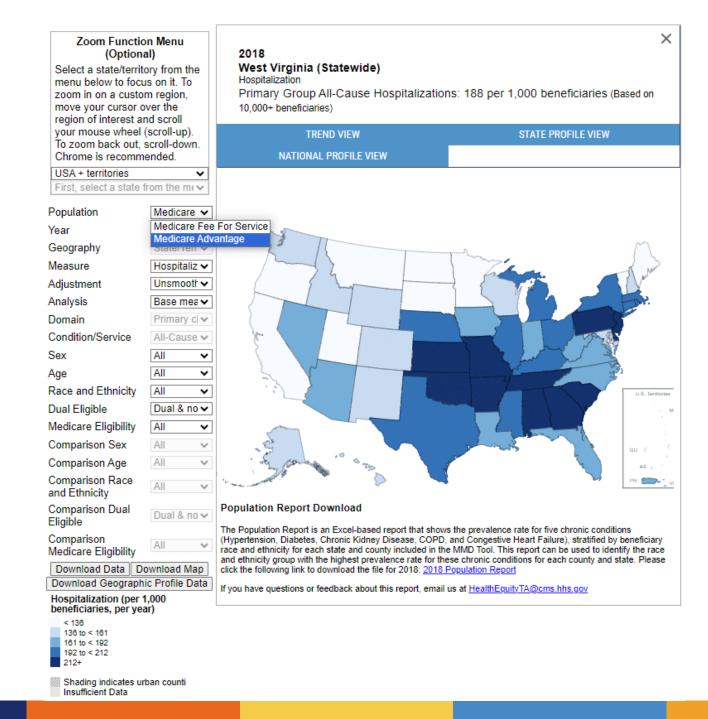


### Mapping Medicare Disparities (MMD) Tool





### Mapping Medicare Disparities (MMD) Tool





## **TDLC Program Overview**

The **Tribal Data Learning Community (TDLC)** is a new one-year pilot program for researchers at **Tribal Epidemiology Centers (TECs)** to conduct research that is meaningful to Tribal communities using CMS data.

The TDLC is sponsored by the CMS Office of Minority Health in partnership with the CMS Division of Tribal Affairs.

The goal of the TDLC is to provide participating TECs with resources to assess the needs of their communities and develop appropriate interventions.

The TDLC Pilot Program offers the following resources at no cost to program participants:

- 1. Peer learning network;
- 2. CMS Medicare and Medicaid program data access for 1 year; and
- 3. Technical support in conducting analyses.

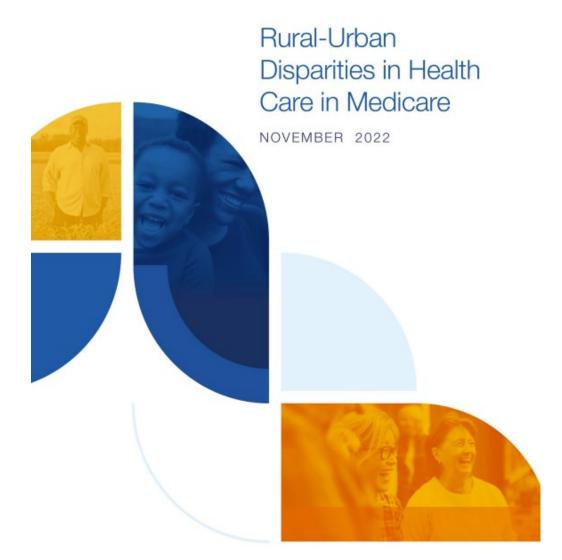


## **TDLC Program Objectives**

- Promoting development of research, analytic methods, and dissemination practices relevant to tribal communities;
- Creating opportunities for participants to network and develop meaningful, sustainable connections with each other;
- Providing timely and tailored technical assistance that enhances participants' capacity to carry out their research; and
- Providing a forum for CMS to engage with TECs along their research lifecycle.



This annual report presents summary information on the quality of health care received by people with Medicare nationwide. The report highlights (1) rural-urban differences in health care experiences and clinical care, (2) how rural-urban differences in quality of care vary by race and ethnicity, and (3) how racial and ethnic differences in quality of care vary between rural and urban areas.





# Elements Critical to CMS's Health Equity Data Strategy Success



#### Working with Partners Across Government and Industry

CMS will continue to collaborate with other federal agencies to receive data, establish standards, and approve program changes to support equity data improvement.

#### **Robust Measurement of Progress**

CMS will continuously monitor how CMS data collection, standardization, and use across CMS programs help achieve the following:

- Increase understanding and awareness of disparities and their causes
- Create, test, and implement solutions to advance health equity in CMS programs
- Lead sustainable actions that advance equity in CMS programs



#### Connect with CMS OMH

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Health Equity Technical

Assistance Program

RuralHealth@cms.hhs.gov

**Rural Health** 

HealthEquityTA@cms.hhs.gov

Slides and Recordings from Previous ELS Sessions

https://cmsintranet.share.cms.gov/ER/Pages/CMSEquityLearningSeries.aspx



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## Thank You!



#### INDIGENIZING DATA: MAPPING A PATH TOWARD HEALTH EQUITY

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UNIVERSITY OF WASHINGTON SCHOOL OF MEDICINE



### What do we mean by Indigenizing data collection?

Why is Indigenizing data collection critical for Indigenous Public Health? Example of how to Indigenize data collection: Stim a spu'us:What's in Your Heart? CULTURE MATTERS

## DEFINITION OF INDIGENIZING DATA COLLECTION

#### UTILIZATION OF TRADITIONAL HEALING DIFFERS BY REGION / TRIBE / GENDER

	Southwest Tribe, % (99% CI)			Northern Plains Tribes, % (99% Cl)			
Lifetime Use of Services	Combined (n = 1446)	Men (n = 617)	Women (n = 829)	Combined (n = 1638)	Men (n = 790)	Women (n-848)	
Lifetime Depressive and/or Anxiety Disorder(s) Only							
Mental health professional	34.6 (26.4-43.7)	19.6 (7.8-41.2)	38.6 (29.1-49.0)	40.1 (29.7-51.5)	25.6 (12.2-46.1)	45.4 (32.3-59.1	
Medical professional	29.1 (21.5-38.1)	21.3 (8.5-44.0)	31.2 (22.5-41.3)	37.3 (26.8-49.1)	32.6 (15.4-56.2)	39.0 (26.7-52.8	
Fraditional healer	48.9 (40.0-57.9)	40.6 (23.7-60.0)	51.1 (41.0-61.2)	33.7 (23.2-46.0)	39.3 (18.9-64.3)	31.6 (20.2-45.7	
ny help-seeking	66.6 (57.7-74.4)	57.1 (36.2-75.7)	69.1 (59.4-77.4)	63.6 (51.9-73.9)	66.7 (44.1-83.6)	62.5 (48.6-74.6	
Lifetime Substance Use Disorder(s) Only							
Aental health professional	26.1 (19.2-34.3)	25.1 (17.5-34.6)	29.3 (15.8-47.9)	28.6 (22.7-35.2)	25.0 (18.3-33.3)	35.6 (25.1-47.7	
Aedical professional	19.0 (13.1-26.7)	20.6 (13.8-29.7)	13.6 (5.0-31.9)	19.4 (14.4-25.6)	17.1 (11.6-24.6)	23.9 (15.0-36.0	
raditional healer	37.7 (29.7-46.4)*	38.5 (29.4-48.4)†	35.0 (20.2-53.4)	16.9 (12.2-23.0)‡	16.4 (10.9-24.0)§	17.9 (10.1-29.6	
ny help-seeking	55.8 (47.1-64.2)*	55.5 (45.6-65.0)†	56.7 (39.1-72.8)	40.1 (33.6-47.1)‡	36.6 (28.8-45.3)§	47.1 (35.5-58.9	
Lifetime Comorbid Depressive and/or Anxiety and Substance Disorders							
Mental health professional	42.7 (32.3-53.9)	45.7 (31.4-60.8)	39.1 (24.9-55.4)	49.3 (39.7-58.9)	46.4 (31.8-61.7)	51.3 (38.9-63.5	
Medical professional	35.4 (26.0-46.1)	36.7 (24.6-50.7)	33.8 (20.3-50.5)	34.6 (26.2-44.2)	29.5 (17.4-45.5)	38.2 (27.2-50.5	
Traditional healer	61.0 (49.2-71.5)*	59.9 (44.6-73.4)	62.3 (44.0-77.7)	37.4 (28.7-47.1)‡	43.8 (29.3-59.3)	33.0 (22.6-45.4	
Any help-seeking	73.7 (63.3-82.0)	72.0 (58.9-82.2)	75.7 (57.6-87.7)	67.6 (58.0-75.9)	70.3 (54.4-82.5)	65.7 (53.2-76.3	

Abbreviation: CI, confidence interval.

\*Significant pairwise comparison with Northern Plains men and women combined. †Significant pairwise comparison with Northern Plains men. ‡Significant pairwise comparison with Southwest men and women combined. §Significant pairwise comparison with Southwest men.

Beals, J., Manson, S., Whitesell, N., & Spicer, P. (2005). Prevalence of D5M-IV Disorders and Attendant Help-Seeking in 2 American Indian Reservation Populations. Archives of General Psychiatry, 62(1), 99-108.

#### CULTURE INFORMS BEHAVIOR, INCLUDING HEALTH PRACTICES

#### Table 2 Results from the survey by stakeholder group

		Participant group	)			
		Mothers (n=16)	Teens (n=14)	Young adults (n=22)	Healthcare providers (IHS and tribal) (n=10)	Chi-square (p value)
HPV awareness-how familiar are you with HPV?						
	% Very familiar (n) % Somewhat familiar (n)	12.5 % (2) 43.8 % (7)	7.1 % (1) 7.1 % (1)	4.5 % (1) 45.5 % (10)	30.0 % (3) 60.0 % (6)	26.1 (<0.005)
	% Heard of it, but not familiar (n)	18.8 % (3)	35.7 % (5)	40.9 % (9)	0.0 % (0)	
	% Not at all familiar (n)	25.0 % (4)	50.0 % (7)	4.5 % (1)	0.0 % (0)	
HPV knowledge (true/false questions)						
HPV is spread by sexual contact	% Correctly answered true (n)	43.8 % (7)	42.9 % (6)	54.5 % (12)	70.0 % (7)	2.3 (0.52)
HPV can cause high blood pressure	% Correctly answered false (n)	31.3 % (5)	7.1 % (1)	22.7 % (5)	30.0 % (3)	2.9 (0.41)
HPV can cause cervical cancer	% correctly answered true (n)	68.8 % (11)	28.6 % (4)	86.4 % (19)	70.0 % (7)	13.0 (<0.005)
HPV is a rare infection	% Correctly answered false (n)	37.5 % (6)	0.0 % (0)	40.9 % (9)	40.0 % (4)	8.0 (<0.005)
HPV can cause genital warts	% Correctly answered true (n)	25.0 % (4)	14.3 %(2)	40.9 % (9)	50.0 % (5)	4.6 (0.20)
HPV can cause abnormal Pap smears	% Correctly answered true (n)	50.0 % (8)	7.1 % (1)	45.5 % (10)	70.0 % (7)	10.7 (<0.05)

Schmidt-Grimminger, D., Frerichs, L., Black Bird, A., Workman, E., Dobberpuhl, K., & Watanabe-Galloway, M. (2013). HPV Knowledge, Attitudes, and Beliefs Among Northern Plains American Indian Adolescents, Parents, Young Adults, and Health Professionals. Journal of Cancer Education, 28(2), 357-366.

#### PRIVILEGING INDIGENOUS KNOWLEDGE SYSTEMS





Relational Epistemologies (Cajete, 2000, 2005)

Centering Place Together for the Good of All



e Intergenerational Knowledge Transmission



Indigenous Pedagogies

#### INDIGENOUS EVALUATION EXAMPLE

Eakins, D., Gaffney, A., Marum, C., Wangmo, T., Parker, M. Magarati, M. (Feb. 2023). Indigenous Evaluation Toolkit for Tribal Public Health Programs: An Actionable Guide for Organizations Serving American Indian/Alaska Native Communities through Opioid Prevention Programming. 7D-Indigenous Evaluation-Toolkit-For-Prevention-Programs.pdf

Indigenous Knowledge Context is Critical	<b>People of a Place</b> Respect Place-based Programs	<b>Centrality of</b> <b>Community and Family</b> Connect Evaluation to Community	Honoring our Gifts Consider the Whole Person when Assessing Merit	<b>Sovereignty</b> Create Ownership and Build Capacity
<ul> <li>Evaluation is woven into the program and Its implementation; it is not an add-on function.</li> <li>Evaluation is holistic and attends to relationships between the program, its context and community.</li> <li>Evaluation knowledge honors multiple ways of knowing.</li> <li>Evaluation recognizes our moral responsibility to reflect on what we are learning and use knowledge to improve our programs and community.</li> </ul>	<ul> <li>Honor the place-based nature of many of our programs.</li> <li>In telling the evaluation story, consider the context, environment, history, community, and contemporary circumstances of the place.</li> <li>Respect that what works in one setting may not be easily transferred to other situations or places.</li> </ul>	<ul> <li>Engage community when planning and implementing an evaluation.</li> <li>Use participatory practices that engage stakeholders.</li> <li>Make evaluation processes transparent.</li> <li>Understand that programs may not focus only on individual achievement, but also on restoring community health and wellbeing.</li> </ul>	<ul> <li>Allow for creativity and self-expression.</li> <li>Use multiple ways to measure accomplishment.</li> <li>Recognize that people enter programs at different places and with different skills and experience.</li> <li>Make connections between accomplishment and responsibility.</li> </ul>	<ul> <li>Ensure tribal ownership and control of data.</li> <li>Follow tribal Institutional Review Board processes.</li> <li>Secure proper permission if future publishing is done.</li> <li>Build evaluation capacity in the community.</li> <li>Report in ways meaningful to tribal audiences as well as to funders.</li> </ul>

Adapted from Dr. Joan LaFrance, Richard Nichols, and the AlHEC Indigenous Evaluation Framework (2009).

#### USING METAPHOR AND STORYTELLING

"In Indigenous communities, knowledge is seen in very practical terms. People ask: 'How can it help us or help our community?' Thus, knowledge creation must be framed in practical terms. One way to do this is to use cultural metaphors."

-LaFrance & Nichols (2009)<sup>1</sup>

"[The] focus needs to be on interconnectedness. The Indigenous perspective [is] that everything is interrelated, and the world is holistic. If your air gets sick, you get sick. Engage local knowledge since every tribal community has their own stories . . . community heritage and history are a tool of empowerment."

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Dr. David Begay (a traditional healer and Diné Elder) of the University of New Mexico, where he provides services as a cultural consultant

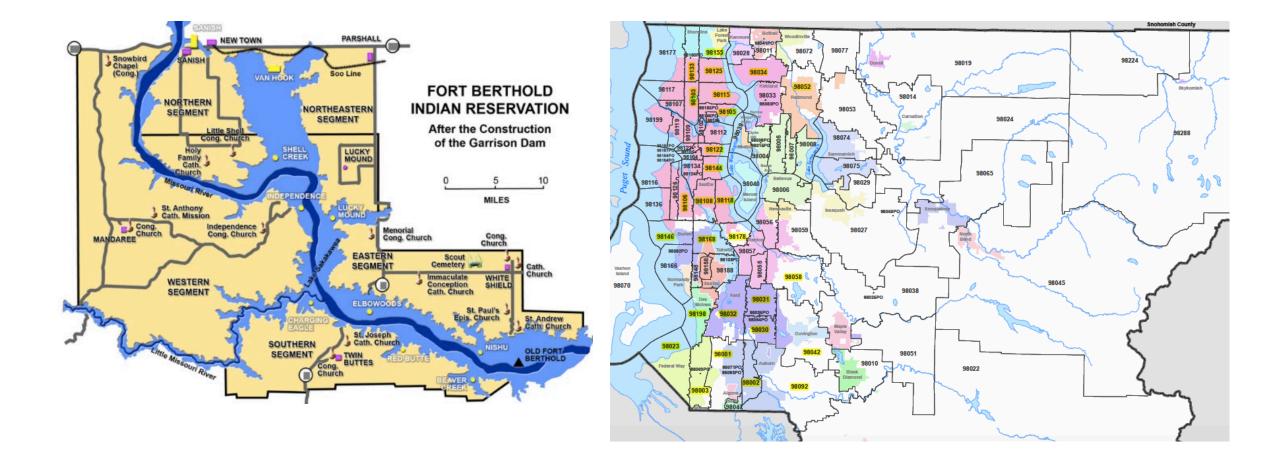
#### TRADITIONAL CULTURAL PRACTICES BUFFER EFFECTS OF LIFETIME ASSAULTS ON LAKOTA ELDERS



Brave Heart, M.Y. H. (2000). Wakiksuyapi: Carrying the historical trauma of the Lakota. Tulane Studies in Social Welfare, 21-22, 245-266.

## WHY IS INDIGENIZING DATA CULTURE COLLECTION CRITICAL FOR MATTERS INDIGENOUS PUBLIC HEALTH?

#### DEFINING "PEOPLE OF A PLACE" FOR YOUR COMMUNITY



# INCLUDING MODERN CONTEXTS AND STRENGTHS AND RESOURCES WITHIN THE COMMUNITY



HOLISTIC UNDERSTANDINGS OF HEALTH AND WELL-BEING SUPPORT HIGH QUALITY, RELEVANT DATA COLLECTION



## CULTURE MATTERS

INDIGENIZING DATA COLLECTION IN THE STIM A SPU'US: WHAT'S IN YOUR HEART? PROJECT

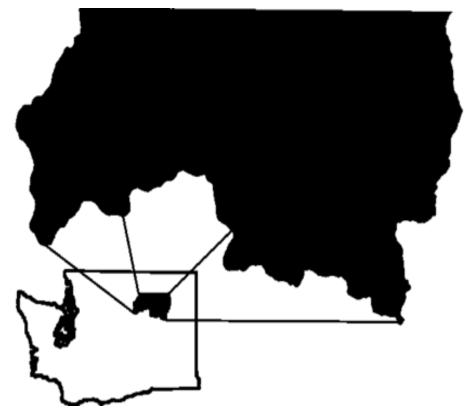


#### STIM A SPU'US: WHAT'S IN YOUR HEART?

Cultural Adaptation of Attachment Vitamins, a trauma-informed, evidence-based parenting intervention

## The Confederated Tribe of the Colville Reservation

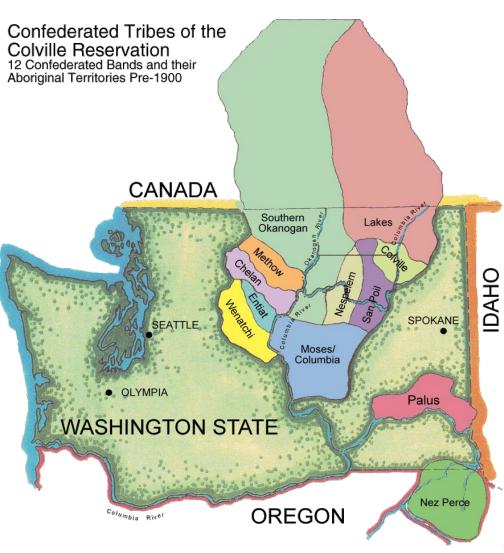
- Established by Presidential Executive Order (1872)
- 1.4 mil acres located in North Central Washington
  - Originally twice as large as today
- Diversity of natural resources: standing timber, streams, rivers, lakes, minerals, native plants and wildlife
- Governed by the 14 member Colville Business Council



## The Confederated Tribe of the Colville Reservation

- Prior to colonization in mid 1850s, ancestors of the 12 aboriginal tribes were nomadic, following the seasons and sources of food
- The aboriginal territories were grouped primarily around waterways: Columbia, Sanpoil, Okanogan, Snake, and Wallowa Rivers





### Today: Over 9,365 members of the 12 Tribes

uknaqín mətx<sup>w</sup>u selxci snSáyckst sxwy?i4p nspilm sanp<sup>w</sup>ilx

Okanogan	Seeing over the top	
Methow	Blunt hills around a valley	
Lakes	Speckled fish	
Colville	Sharp, pointed trees	
Nespelem	Prairie	
San Poil	Grey mist as far as one can see	
Moses-Columbia	People living on the bank	

škwáxčənəx<sup>w</sup> nxa?amxčín šnpašq<sup>w</sup>áwsax<sup>w</sup> šnťiyátk<sup>w</sup>əx<sup>w</sup> ščəľámxəx<sup>w</sup>

nimipu

Moses-Columpia Wenatchi People in the between Entiat Grass in the water

Chelan Deep water

Image of dancers at powwow owned by Alvina Marris

walwáma Nez Perce Joseph Band, Wallowa People palúšpam Palouse

Palus People

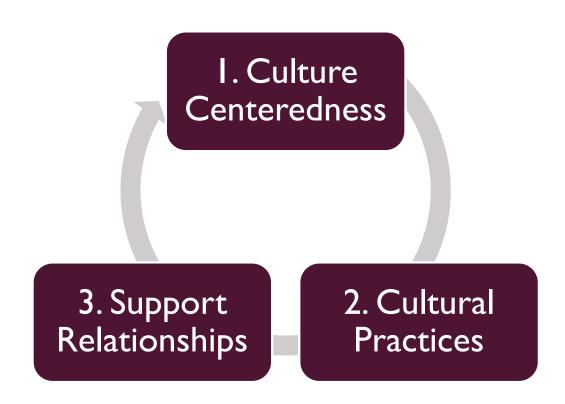
#### CULTURALLY-ADAPTED PARENTING PROGRAM

- Group program for caregivers of young children
- 6 weekly meetings facilitated by two trained community members
- Core elements of every meeting:
  - Psychoeducational curriculum
  - Reflective discussion among caregivers
  - Sharing Moments of Connection
  - Storytime



Image of infant owned by Alvina Marris

# PRIVILEGING COMMUNITY STRENGTHS AS A SOURCE OF RESILIENCE



- I. Identify and integrate tribal traditions, knowledge systems, and norms
- 2. Rebuild and revitalize "praxis" within and with community
- 3. Own roles and power in strengthening family connectedness

### **Results: Intergenerational strengths**

My mom talks about that nurturing she got from her grandma, and every time she talks about it I can see in her eyes, I can feel that sweet gentless of my great grandma and it makes me feel like a little tiny baby [protected and loved] - Language Expert

I remember more my great-grandmother and grandparents being there for me, as being these caring, nurturing individuals... And then when my sister... when there was a deep illness, I saw a lot of that care really double upon the child - Elder

### **Results: Traditional lifeways**

When they [grandparents] take you out in the mountains and they want you to follow them and they wanna teach you why this is growing that way and why you pick this on that season and stuff like that. And culturally speaking, that's a part of parenting that, grandparents and mothers and fathers... we used to come to the country and up in the mountains for weeks at a time and pick huckleberries and things because that's what you're supposed to do. That's just what we knew to do. - Elder

I think keeping my kids in tune with a lot of the culture and values that I was raised with by my parent, my mom, and my grandparents, is kinda what I try to instill in my children, because it's part of who we are as a people. It's important to keep those cultures alive by teaching my kids those. - Caregiver

### Results: Desire to gain traditional knowledge

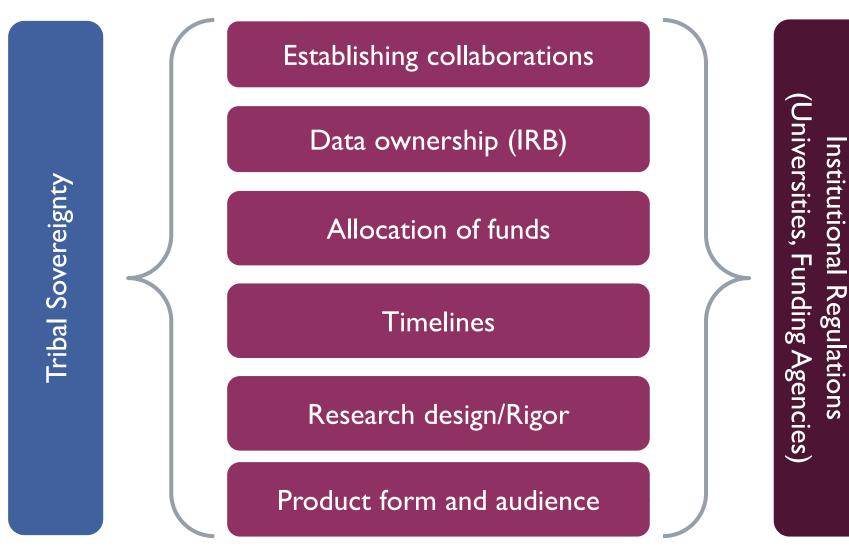
So we weren't raised culturally, like, traditionally, but I do have some aspects of that of being around my grandparents up here. So I know about what to do during a funeral and stuff like that, but not, not fully cultural. And I feel now that I'm an adult and have children of my own, I wish I did know that because culture is a lot for our members and we just don't have the resources. Like, we do and we don't. - Caregiver

If I could do it, I would put my whole heart into our culture 'cause it does make it feel like I'm missing out to not know the culture and I wasn't raised and I cannot speak any type of Salish anything, and it sucks because I can't teach my children that. - Caregiver

# Guiding values and goals

- Caregivers in community with one another
  - Group format
  - Facilitation by trained community members
- Multigenerational healing
  - Sensitivity to differences in awareness of historical trauma
  - Sensitivity to differences in knowledge of traditional practices
- Long-term sustainability
  - Where the program "lives" and what that means

# Tensions in culturally grounded tribal prevention



#### CLOSING

- Indigenizing data collection
  - Strengthens critical relationships.
  - Heightens our understanding of why participants engage with programming or make other health decisions.
  - Supports ongoing identity development, across generations.
  - Centers AIAN resiliency and healing.

#### RESOURCES

- Beals, J., Manson, S., Whitesell, N., & Spicer, P. (2005). Prevalence of D5M-IV Disorders and Attendant Help-Seeking in 2 American Indian Reservation Populations. Archives of General Psychiatry, 62(1), 99-108.
- Barlow, et al. (2006). Home-visiting intervention to improve child care among American Indian adolescent mothers: A randomized trial. Archives of Pediatrics Adolescent Medicine, 160(11), 1101-1107. https://doi.org/:10.1001/archpedi.160.11.1101
- Brave Heart, M.Y. H. (1999). Oyate Ptayela: Rebuilding the Lakota nation through addressing historical trauma among Lakota parents. *Journal of Human Behavior in the Social Environment*, 2(1-2), 109–126. https://doi.org/10.1300/J137v02n01\_08
- Brown, Dickerson, D. L. D. L., & D'Amico, E. J. E. J. (2016). Cultural Identity among Urban American Indian/Native Alaskan Youth: Implications for Alcohol and Drug Use. *Prevention Science*, 17(7), 852–861. https://doi.org/10.1007/s11121-016-0680-1
- Cwik, Goklish, N., Masten, K., Lee, A., Suttle, R., Alchesay, M., O'Keefe, V., & Barlow, A. (2019). "Let our Apache Heritage and Culture Live on Forever and Teach the Young Ones": Development of The Elders' Resilience Curriculum, an Upstream Suicide Prevention Approach for American Indian Youth. American Journal of Community Psychology, 64(1-2), 137–145. https://doi.org/10.1002/ajcp.12351
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#### RESOURCES

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# Thank you!

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# We are More than Numbers Impacts of different counts and definitions of Alaska Native and American Indian people

Prepared for Tribal Health Equity Data Symposium September 25, 2023



# Agenda





The legal context and background of "we are more than numbers"



Which definitions are widely used for AN/AI population?



Alaska Tribal Health System Operational Definition and the foundation of Population Health



# 1. The legal context & background of "we are more than numbers"



# **Corporations and Villages in Alaska**

	Rachael DeMarce American Indian	Geoffrey Bacon Alaska Native	Governing bodies of Alaska Native communities vary from tribe or
Tribe Of the 574 federally recognized Tribal Nations, 229 are located in Alaska	<ul> <li>Little Shell Tribe of Chippewa Indians, Tribal Member</li> <li>Blackfeet Nation, Descendant</li> </ul>	Native Village of Tanana, Tribal Member	village "traditional councils," to "Native councils," "village councils," "tribal councils, or "IRA councils." In some instances, the term "village" is used instead of "tribe," as tribal
Village Corporation		Tozitna Limited, Descendant of Shareholder	nations in Alaska were often recognized by the term "village"
Regional Corporation	Not Applicable	Doyon Limited, Shareholder	under the Alaska Native Claims Settlement Act (ANCSA) of 1971.



*Hirschfield, M. (1991). The Alaska Native Claims Settlement Act: tribal sovereignty and the corporate form. Yale LJ, 101, 1331.* 

# Legal Authority for Tribal Health & Federal Trust Responsibility

1975

25 U.S.C. § § 1601 et seq. (Indian Health Care Improvement Act and Declaration) **explaining trust responsibility and legal obligations** to Indians

25 U.S.C. § § 5301 et seq. (Indian Self-Determination and Education Assistance Act) Authorized Indian Tribes to operate IHS programs and later compact

1976

42 U.S.C. § § 201 et seq. Alaska Native Health Service transferred to Division of Indian Health

25 U.S.C. § 13 (Snyder Act of 1921) ("The BIA, . . . Shall direct supervise, and expend such moneys as Congress may . . . Appropriate, for the benefit, care, and assistance of the Indians throughout the United States for the following purposes: \*\*\*For relief of distress and **conservation of health**.")

Federal government made approx. 210 treaties with Indian Tribes; about ¼ include health services in exchange for land

1921

1954

Indian Affairs (Indian Health) under jurisdiction of the Department of War

1832-

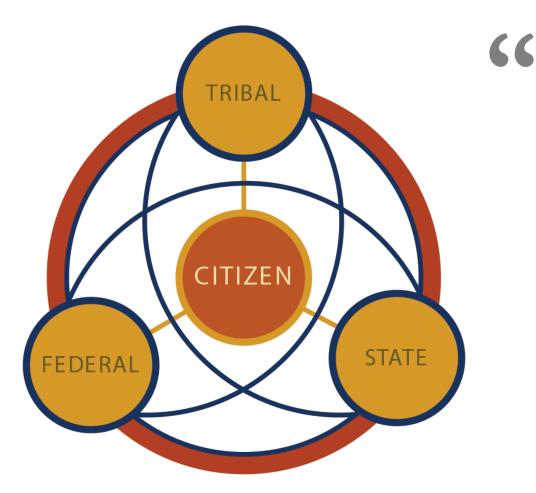
1871

1789-

1844



# Alaska Native and American Indian (AN/AI) people have a unique <u>legal</u> and political relationship with the United States



AN/AI peoples and governments have inherent rights and a political relationship with the U.S. government that **does not derive from race or ethnicity**.

Tribal citizens are citizens of three sovereigns: their tribal nations, the United States, and the state in which they reside. They are also individuals in an international context with the rights afforded to any other individual.



Source: Indian Country 101, National Congress of American Indians https://www.ncai.org/tribalnations/introduction/Indian Country 101 Updated February 2019.pdf

### **Tribal Affiliation Documentation Examples**



### Shared Tribal Analytics & Reporting ANTHC Data & Analytics Provides Statewide Analytics Support

- 1. Alaska Native Tribal Health Consortium
- 2. Aleutian Pribilof Islands Corporation (APIA)
- 3. Annette Island Service Unit (AISU Metlakatla)
- 4. Bristol Bay Area Health Corporation (BBAHC)
- 5. Chugachmiut
- 6. Copper River Native Association (CRNA)
- 7. Eastern Aleutian Tribes (EAT)
- 8. Ilanka Community Health Center
- 9. Kenaitze Indian Tribe
- **10.** Kodiak Area Native Association (KANA)
- 11. Maniilaq Association
- 12. Mount Sanford Tribal Consortium
- 13. Norton Sound Health Corporation (NSHC)
- 14. Southcentral Foundation (SCF)
- 15. Southeast Alaska Regional Health Consortium (SEARHC)
- 16. Yakutat Community Health Center
- 17. Ketchikan Indian Community
- 18. Tanana Chiefs Conference



# **Shared Analytics Enterprise Data Warehouse (EDW)**

#### Source Systems

Databases from transactional workflow systems act as the primary sources for the data warehouse. Thee systems are designed to support transactions, not analytics!

#### **Example Data Sources:**

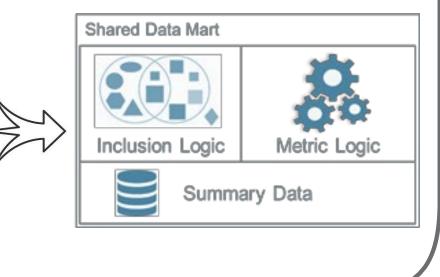
- Cerner EHR
- Infor
- Kronos
- Lab
- VacTrAK

#### **Data Operating System**

#### Source Marts Minimally

transformed tables from source systems.

#### Subject Area Marts (SAM) Data is selected and frequently blended from multiple data sources. Data transformations and logic are applied to create meaning and standardization at the SAM/predeployment level.



# Distribution and Deployment of Products

Content delivered to end-users as reports, dashboards, analytics applications, etc.



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Dashboards and Explorers Analyzer

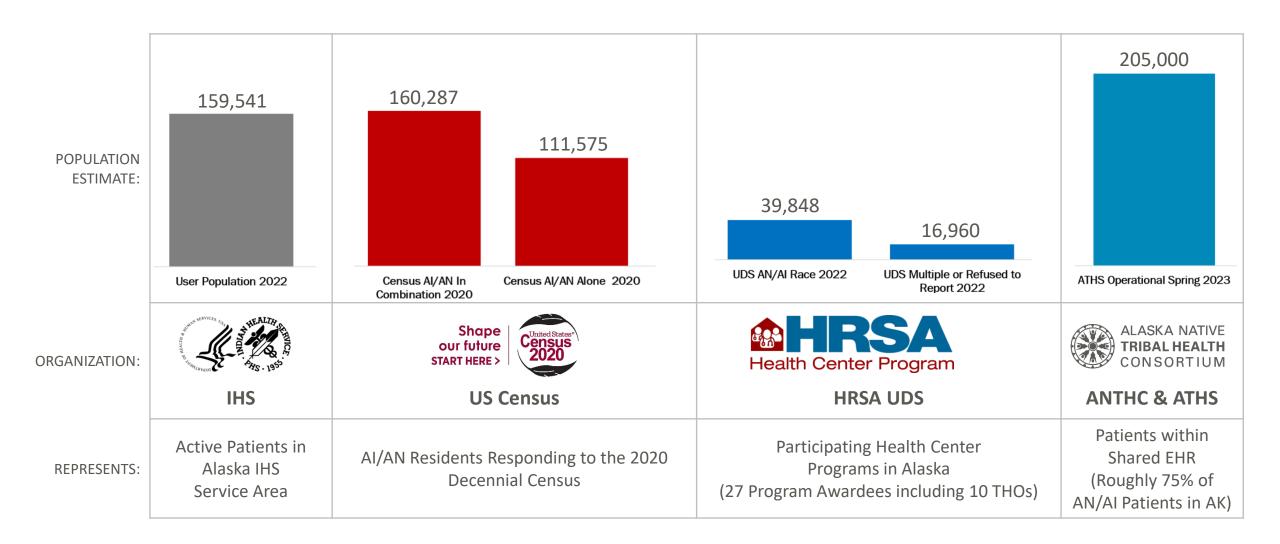
© 2018 Slide Adapted from Health Catalyst

### **Registration View of Patient Demographic Fields in Shared EHR**

Add/Modify Person					
* Last Name: ZZDONOTUSE	* First Name: TEST PATIENT	Middle Name:	Preferred Name:	Previous Last Name: ZZDONOTUSE	Suffix:
* Birth Sex:	* Admin Sex (Legal): Female ~	Mother's Maiden Name:	Reason For No SSN: Patient refused ~	Social Security Number:	* Birth Date:
Pre Bic: KOTZEBUE NATIVE VILLAGE V	* Blood Quantum: Unspecified ~	CIB On File?: Yes ~	Tribal/Shareholder Status:	Deceased: No ~	Deceased Date:
Deceased Time:	Images	Excluded Fields from	AN/AI: Blood Quantun	n for IHS user definitio	n and
		use Tribal Enrollm	ent or Descendant for <sup>-</sup>	TSHIP enrollment perio	ods
Detient Demonstration Dersonal Inform	ation Commenter Information LIDC	Detient Destal Detient Metifications	lanuar Driver Consultation	la sur a Tatian la sur a Outer	
- Eligibility Information	Guarantor Information HBS		Insurance Primary Insurance Secondary		ary Insurance Sun
	* Eligibility Status: PRC and DIRECT	Patient Portal       Patient Notifications       I         * Benefit Code:       ALASKA NATIVE/INDIAN	* Blood Quantum: Unspecified	CIB On File?:	ary Insurance Sun



### Definitions of AI/AN population vary by authority for Alaska

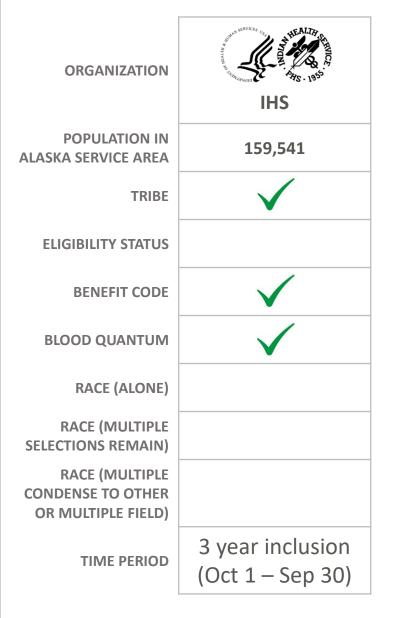


Methods are based on current understanding and publicly available information.

#### **Review: Methods for Defining Alaska Native and American Indian People**

ORGANIZATION	IHS	Shape our future START HERE > US Census	HRSA (UDS)	ALASKA NATIVE TRIBAL HEALTH CONSORTIUM
TRIBE	$\checkmark$	$\checkmark$		$\checkmark$
ELIGIBILITY STATUS				$\checkmark$
BENEFIT CODE	$\checkmark$			$\checkmark$
<b>BLOOD QUANTUM</b>	$\checkmark$			
RACE (ALONE)		$\checkmark$	$\checkmark$	$\checkmark$
RACE (MULTIPLE SELECTIONS REMAIN)		$\checkmark$		$\checkmark$
RACE (MULTIPLE CONDENSE TO OTHER OR MULTIPLE FIELD)			$\checkmark$	
TIME PERIOD	3 year inclusion (Oct 1 – Sep 30)	Decennial: Every 10 years	1 year inclusion (Jan 1 – Dec 31)	2011 or when THO joined shared EHR

#### IHS: Definition using Tribe or Tribe and Benefit Code / Blood Quantum



#### Indian Status

Indian Status determination is made based on current values for each Registration ID (REG\_ID). A patient will be considered an Indian (IndianStatusFlag = 'Y') if that patient meets one of the following criteria:

- Member of a federally recognized Tribe (Tribe Code<sup>2</sup> = '000' '997' and Indian Flag<sup>3</sup> = 'Indian')
- Tribe Code = '998' or '999' and Beneficiary Code = '01'
- Tribe Code = '998' or '999' and Indian Blood Quantum<sup>4</sup> = '1' or '2' or '3' or '4'

In all other cases, the patient will be considered as non-Indian.

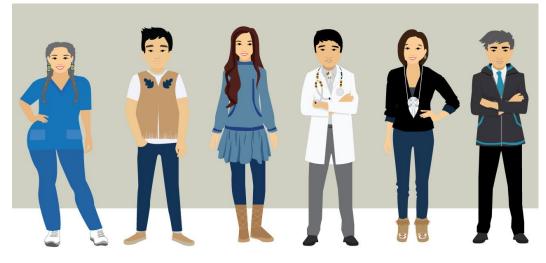
The Indian Status of the non-duplicate registration record determines how the person is represented on the User Population report.

Source: National Patient Information Reporting System, National Data Warehouse, Basic Business Rules https://www.ihs.gov/sites/npirs/themes/responsive2017/display\_objects/documents/WUPS/NPIRS\_Basic\_Busines s\_Rules.pdf

# **IHS: Financial Uses of NDW User Population Counts**

#### **Directly used for:**

- Indian Health Care Improvement Fund (IHCIF)
- Health Facilities Construction Programs
- Maintenance & Improvement Programs (M&I)
- Opioid settlements (*Alaska is utilizing Census data*)



\*Note: IHS does not disclose specific funding calculations

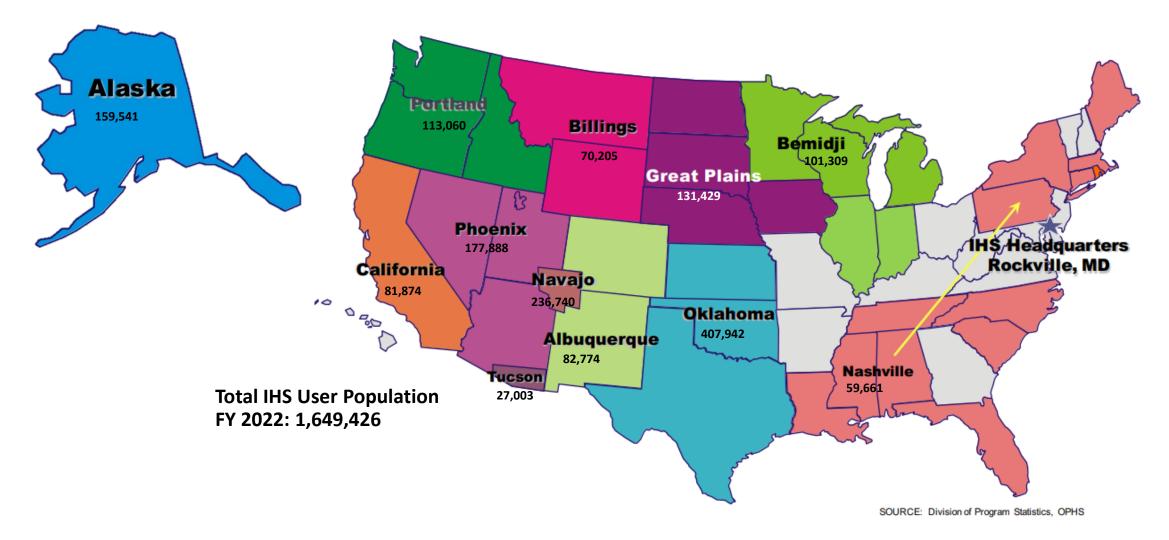
#### **Component of funding calculations\* for:**

• Tribal Shares Formula

Tribal Health Organizations (THOs) may elect to assume responsibility for Programs, Services, Functions, and Activities (PSFAs) formerly administered by the Indian Health Service (IHS) and negotiated during compact funding

- Purchased and Referred Care (PRC) Formula
- Special Diabetes Program for Indians (SDPI)
- Methamphetamine and Suicide Prevention Initiative (MSPI) and the Domestic Violence Prevention Initiative (DVPI)

#### **IHS: Nationwide counts of Active Patients utilizing Tribal Health Systems**



Adapted from Alaska Native Health Service (May 2016) with FY2022 Indian User Population Estimates shared with permission from IHS. User counts are based on registration and encounter data received in the IHS National Patient Information Reporting System (NPIRS) repositories. Portions of the Navajo service region map incorrectly extends over the Ute and Hopi Tribes.

### **US Census Bureau: Data collection and enumeration**



#### Separate Race Question 7. What is this person's race? Mark X one or more boxes AND print origins. X White - Print, for example, German, Irish, English, Italian, Lebanese, Egyptian, etc. 7 Irish and German Х Black or African Am. - Print, for example, African American, Jamaican, Haitian, Nigerian, Ethiopian, Somali, etc. Z Nigerian X American Indian or Alaska Native - Print name of enrolled or principal tribe(s), for example, Navajo Nation, Blackfeet Tribe, Mayan, Aztec, Native Village of Barrow Inupiat Traditional Government, Nome Eskimo Community, etc. 7 Blackfeet Tribe Chinese Vietnamese Native Hawaiian Filipino Korean п Samoan Japanese Asian Indian Chamorro Other Asian -Other Pacific Islander -Print, for example, Print, for example, Pakistani, Cambodian, Tongan, Fijian, Hmong, etc. 7 Marshallese, etc. 🗸 Some other race – Print race or origin.

#### 2020 Census Data Collection Operation Captured Up to 200 Characters and Coded Up to Six Groups

American Indian or Alaska Native – Print name of enrolled or principal tribe(s), for example, Navajo Nation, Blackfeet Tribe, Mayan, Aztec, Native Village of Barrow Inupiat Traditional Government, Nome Eskimo Community, etc.

Blackfeet Tribeand Doyon

Source: Population Division, US Census Bureau, Collecting and Tabulating Ethnicity and Race Responses in the 2020 Census, https://www2.census.gov/about/training-workshops/2020/2020-02-19-pop-presentation.pdf

### **Outreach by Alaska Federation of Natives**

- Each Alaska Native person counted in the Decennial Census helps contribute almost \$3,500 annually for tribal programs such as Head Start, SNAP, TANF, and WIC.
- For a Native family of four this means about **\$14,000 annually**.

*Source: United States Census Bureau estimates of the per-person allocation of federal funding, https://firstalaskans.org/census-information-center/overview/* 

#### 2020 U.S. CENSUS OUTREACH

The 2020 Census is more than a population count. It's an opportunity to shape the future of the Alaska Native community.

If you're Alaska Native, you can help tribal communities and programs across the state get their fair share of federal funding by following three easy steps. YOU MATTER!

#### STEP 1: FILL OUT THE FORM

- Alaska receives almost \$3.5 billion dollars in federal funding annually based on U.S. Census data.
- If you're Alaska Native, but you don't fill out the form, your community could lose almost \$3,500 annually for tribal programs such as Head Start, SNAP, TANF, and WIC.
- If a Native family of four isn't counted, your community could lose about \$14,000 annually.
- 10 questions, 10 minutes, 10 years of impacts.

#### STEP 2: LIST YOURSELF AS 'PERSON 1'

- If you're Alaska Native, and you live in a mixed Native and non-Native (White) household whether you're a spouse or significant other please list the Native person as 'Person 1' for question 5.
- If 'Person 1' says he or she is 'American Indian or Alaska Native,' then the entire household is counted as one with a Native head of household.
- 'Person 1' doesn't have to be male or pay more than half of the household expenses.

#### STEP 3: WRITE IN YOUR TRIBE

If you're Alaska Native, please list the name of your federally recognized tribe—as opposed to your regional or village corporation—for question 9.

- If you can't remember the name for your tribe, you can write in the name of your village. You can even write in more than one tribe (or village) if you associate with more than one.
- All of the federally recognized tribes in Alaska are listed at https://www.nativefederation. org/2020/02/aktribes/





For more information, please contact Nicole Borromeo at 907-263-1310 or nborromeo@nativefederation.org

### **US Census Bureau: Dissemination of demographic data**

111,575	Alone
111,575	American Indian and Alaska Native alone
48,712	In Combination
42,612	Population of two races
38,129	White; American Indian and Alaska Native
2,039	Black or African American; American Indian and Alaska Native
1,215	American Indian and Alaska Native; Asian
622	American Indian and Alaska Native; Some Other Race
607	American Indian and Alaska Native; Native Hawaiian and Other Pacific Islander
5,290	Population of three races
704	Population of four races
93	Population of five races
13	Population of six races
160,287	Total AN/AI Responses in 2020 Census Redistricting File for Alaska

Source: Decennial Census, US Census Bureau, DEC Redistricting Data (PL 94-171) Total Population for American Indian and Alaska Native, <a href="https://data.census.gov/table?q=American+Indian+and+Alaska+Native&tid=DECENNIALPL2020.P1">https://data.census.gov/table?q=American+Indian+and+Alaska+Native&tid=DECENNIALPL2020.P1</a>

### Ambiguity in Census data collection and proposed OMB updates on inclusion for "American Indian or Alaska Native"

#### **Definition used during 2020 Decennial Census:**

American Indian or Alaska Native. A person having origins in any of the original peoples of North and South America (including Central America) and who maintains tribal affiliation or community attachment. This category includes people who indicate their race as "American Indian or Alaska Native," or report responses such as Navajo Nation, Blackfeet Tribe, Mayan, Aztec, Native Village of Barrow Inupiat Traditional Government, or Nome Eskimo Community.

Source: US Census Bureau, 2020 Census State Redistricting Data (Public Law 94-171) Summary File, https://www2.census.gov/programs-surveys/decennial/2020/technicaldocumentation/complete-tech-docs/summary-file/2020Census\_PL94\_171Redistricting\_StatesTechDoc\_English.pdf

#### Initial Proposals For Updating OMB's Race and Ethnicity Statistical Standards:

ANTHC proposed the <u>removal of Central and South America</u> from the description of "American Indian or Alaska Native." AN/AI status is a legal and political description that is based on the federal trust responsibility.

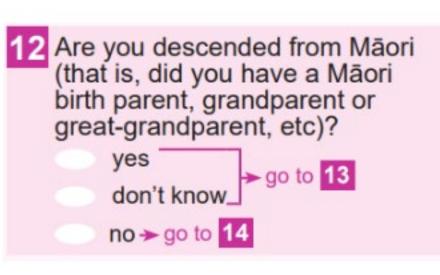


# Example: New Zealand 2023 Census

Paper form

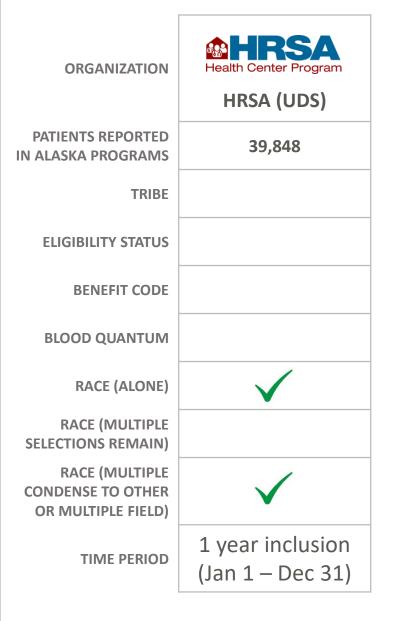


Paper form



13 Do iwi (	you know tribe or tri	the nam ibes)?	e(s) of	your
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	yes	n	o 🗕 go to	14
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### HRSA: AN/AI reporting for the Uniform Data System (UDS)





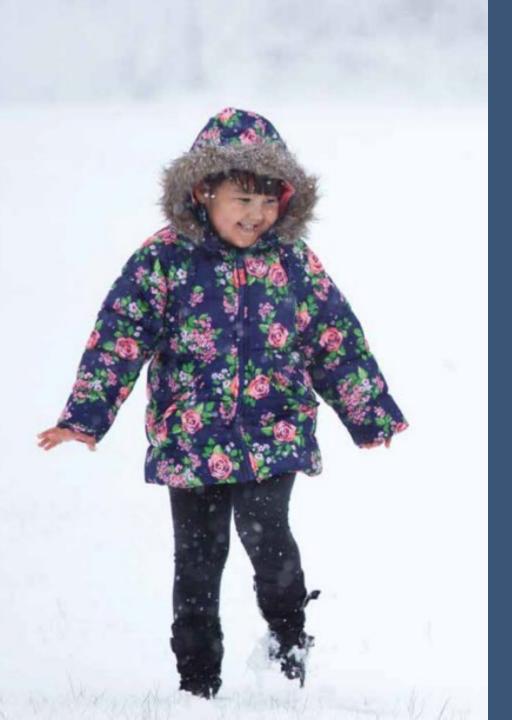
\*Note that percentages represent the number of health center awardees that met the criteria for each CHQR badge from a denominator of health centers that reported UDS data.

Source: Uniform Data System, Health Resources & Security Administration, Alaska Health Center Program Uniform Data System (UDS) Data Website, https://data.hrsa.gov/tools/data-reporting/program-data/state/AK

### HRSA: Multiracial patients reported as "More than One Race"

Tab	le 3B: Patients by Race and Hispanic, Latino/a, or Spanish Ethnicity		
Line			
1a	Asian Indian		
1b	Chinese		
1c	Filipino		
1d	Japanese		
1e	Korean		
1f	Vietnamese		
1g	Other Asian		
1	Total Asian (Sum Lines 1a+1b+1c+1d+1e+1f+1g)		
2a	Native Hawaiian		
2b	Other Pacific Islander		
2c	Guamanian or Chamorro		
2d	Samoan		
2	Total Native Hawaiian/Other Pacific Islander (Sum Lines 2a+2b+2c+2d)	UDS Calenda	
3	Black/African American	Patients in AK	% of Total
4	American Indian/Alaska Native	39,848	41.45%
5	White		
6	More than one race	2,561	2.66%
7	Unreported/Chose not to disclose race		
8	Total Patients (Sum of Lines 1 + 2 + 3 to 7)		

Source: Uniform Data System, HRSA, Alaska Health Center Program Uniform Data System (UDS) Data, https://data.hrsa.gov/tools/data-reporting/program-data/state/AK Source: Uniform Data System, HRSA, 2023 UDS Manual, https://bphc.hrsa.gov/sites/default/files/bphc/data-reporting/2023-uds-manual.pdf



# **3.** Alaska Tribal Health System Operational Definition and the foundation of Population Health

# CRC Example CMS130AK Age 40-75 Hypothetical Example Population of 35,000

#### 20,000 Patients Screened for CRC

30,000 Under count AN/AI 5,000



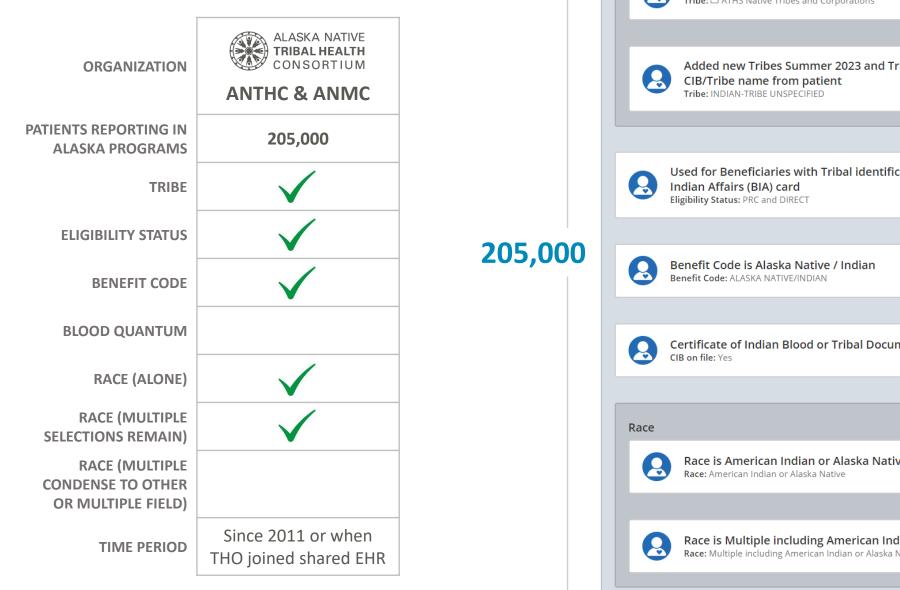


20,000 Patients Screened for CRC 40,000 Over count AN/AI 5,000

**50%** 

Hypothetical rates are examples and do not represent the Alaska Tribal Health System.

### Alaska Tribal Health System Operational Definition



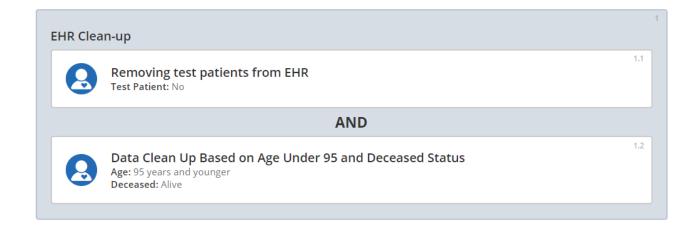
128,000 Tribe Federally Recognized Tribe, Corporation, or Village Q 119,000 Tribe: C ATHS Native Tribes and Corporations OR Added new Tribes Summer 2023 and Tribe might have been listed initially or missing 9,000 OR Used for Beneficiaries with Tribal identification or a Certificate of Indian Blood (CIB) or Bureau of OR OR 2.4 Certificate of Indian Blood or Tribal Documentation Scanned into EHR OR 198,000 Race is American Indian or Alaska Native 193,000 OR Race is Multiple including American Indian or Alaska Native 5,000 Race: Multiple including American Indian or Alaska Native

*Counts included are for demonstration and have been rounded down.* 

# **Enhancing Data Quality & Use of Dashboard Filters**

#### **Considerations for Patient Mortality:**

We are working on enhancing the accuracy of our patient data, including loved ones who have passed away but are not documented in the EHR.



Dashboard Filters Timeframe and Home City: Within dashboards there are filters based on home city or by specifying a measurement period. As a result, these specific limitations are not included in the population definition.





# **Additional Resources**

To address these incomplete, inaccurate, and unreliable standard data collection and analysis practices, Urban Indian Health Institute (UIHI), a Tribal Epidemiology Center, has created best practices for methods to collect, analyze, and present data on AI/AN populations.

#### Best Practices for American Indian and Alaska Native Data Collection

Current standard data collection practices by many federal, state, and local entities effectively omit or misclassify American Indian and Alaska Native (AI/AN) populations, both urban and rural. This is particularly concerning in the midst of the COVID-19 pandemic as these current standards of practice are resulting in a gross undercount of the impact COVID-19 has on Native people. Two major problems that are seen in data collection for Native populations include multiple descriptions of Native people found in data sources between federal, state, and local public entities and methodologies for collection, analysis, and presentation of data are inconsistent in available datasets.

To address these incomplete, inaccurate, and unreliable standard data collection and analysis practices, Urban Indian Health Institute (UIHI), a Tribal Epidemiology Center, has created best practices for methods to collect, analyze, and present data on Al/AN populations. The following data collection best practices recommendations are grounded in and stem from Indigenous values and practices.





Our mission is to decolonize data, for indigenous people, by indigenous people. 611 12th Avenue South, Seattle, WA 98144 206–812–3030 | info@uihi.org | www.uihi.org

Source: Urban Indian Health Institute https://www.uihi.org/download/best-practices-for-american-indian-and-alaska-native-data-collection/

# Thank you

Rachael Mis tahks ah ki DeMarce, MPH, MPA, Little Shell Tribe and Blackfeet Nation Analytics Engagement Manager rwdemarce@anthc.org

#### Ben Han

Lead Analytics Architect bshan@anthc.org

We extend our gratitude to the CDC for supporting a portion of the costs in defining an AN/AI population through our immunization work under the Tribal Public Health Capacity-Building and Quality Improvement Umbrella Cooperative Agreement CDC-RFA-OT18-18030301SUPP20

